

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
162-38 (COR) As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement; and further amended on the Floor.	V. Anthony Ada Christopher M. Dueñas Jesse A. Lujan Sabrina Salas Matanane Frank F. Blas, Jr. Chris Barnett Joe S. San Agustin Sabina Flores Perez Tina Rose Muña-Barnes Shelly V. Calvo Telo T. Taitague Therese M. Terlaje Vincent A.V. Borja William A. Parkinson	AN ACT TO <i>AMEND</i> § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.	6/26/25 12:29 p.m.	7/7/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 7/7/25  7/17/25	9/11/25 2:00 p.m.	12/22/25 As Amended.	
	<b>SESSION DATE</b>	<b>TITLE</b>	<b>DATE PASSED</b>	<b>TRANSMITTED</b>	<b>DUE DATE</b>	<b>PUBLIC LAW NO.</b>	<b>LAPSED</b>	<b>NOTES</b>	
	1/26/26	AN ACT TO <i>AMEND</i> § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS.	1/29/26	1/29/26	2/10/26	38-96	2/11/26	Received: 2/13/26 Mess and Comm. Doc. No. 38GL-26-1936	



OFFICE OF THE SPEAKER  
**FRANK F. BLAS, JR.**

38<sup>TH</sup> GUAM LEGISLATURE – *I Mina'trentai Ocho Na Liheslaturan Guåhan*

163 Chalan Santo Papa, Hagåtña, Guam 96910 • Tel: (671) 969-6456, (671) 969-0628, (671) 969-6023 • email: speakerblas@guamlegislature.gov

February 13, 2026

Speaker  
38<sup>th</sup> Guam Legislature  
Guam Congress Building  
163 Chalan Papa Santo  
Hagåtña, Guam

**38GL-26-1936**  
OFFICE OF THE SPEAKER  
FRANK F. BLAS JR.

FEB 13 2026

Time: 1:00pm  
Received: [Signature]

*Buenas yan Håfa adai Speaker,*

Pursuant to Rule III, Section 3.01 of *I Otden Areklamento, I Mina'trentai Ocho Na Liheslaturan Guåhan* Attached, you will find the letter titled “Notice of Lapse of Bills into Law Pursuant to the Organic Act of Guam.” This document was formally sent to *I Maga'hågan Guåhan* on February 12, 2026, following the relevant communications received from *I Maga'hågan Guåhan* on February 11, 2026.

*hu agradesi,*

FRANK F. BLAS, JR.  
Speaker

Attachments: 3



**38GL-26-1936**  
Messages and Communications

RECEIVED  
COMMITTEE ON RULES  
February 13, 2026

4:38 p.m.

*Marie Crisostomo*



OFFICE OF THE SPEAKER  
**FRANK F. BLAS, JR.**

38<sup>TH</sup> GUAM LEGISLATURE – *I Mina'trentai Ocho Na Liheslaturan Guåhan*

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February 12, 2026

The Hon. Lourdes A. Leon Guerrero, Governor  
Office of the Governor of Guam  
Ricardo J. Bordallo Governor's Complex  
513 W. Marine Corps Drive  
Hagatna, Guam 96910

RE: Notice of Lapse of Bills into Law Pursuant to the Organic Act of Guam

*Håfa Adai Maga'hågan,*

Please be advised that the Bills were transmitted to your office on January 29, 2026, at 7:04 p.m. On February 11, 2026, you returned the following bills without your signature:

Bill No 79-38 (COR), "AN ACT TO AUTHORIIZE *I MAGA'HÅGAN GUAHÅN* TO SELL A PORTION OF BLOCK 8 IN NEW AGAT DESIGNATED AS BLOCK 8 PARK AREA AND TO DEPOSIT THE PROCEEDS OF THE SALE INTO THE CHAMORRO LAND TRUST INFRASTRUCTURE AND SUVEY FUND."

Bill 251-38 (COR), "AN ACT TO AMEND § 31101 OF CHAPTER 31, DIVISION 4, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO THE GUAM COMMUNITY COLLEGE BOARD OF TRUSTEE COMPOSITION TO ENHANCE BUSINESS AND INDUSTRY REPRESENTATION."

You also returned the following bills with your signature dated February 11, 2026:

Bill No. 138-38 (COR), "AN ACT TO AMEND § 7.58 OF ARTICLE 2, CHAPTER 7, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO HOLDING PERSONS CRIMINALLY RESPONSIBLE FOR CRIMES COMMITTED AFTER KNOWINGLY, WILLINGLY OR INTENTIONALLY CONSUMING ALCOHOL AND OTHER SUBSTANCES BY REPEALING THE LIMITATIONS OF THE INTOXICATION DEFENSE."

Bill No. 150-38 (LS), "AN ACT TO REZONE LOT NO. 5228-R4-R2-1 (PORTION) IN THE MUNICIPALITY OF BARRIGADA FROM AGRICULTURAL ("A") TO LIGHT INDUSTRIAL ("M-1")."

Bill No. 162-38 (COR), "AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."

Bill No. 169-38 (COR), "AN ACT TO AMEND ARTICLE 8 OF CHAPTER 3, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING GUAM COMMUNITY HEALTH CENTERS AS AN AUTONOMOUS AGENCY."

Bill No. 195-38 (COR), "AN ACT TO ADD A NEW § 849.18 TO CHAPTER 8, TITLE 1, GUAM CODE ANNOTATED, RELATIVE TO RENAMING THE GEORGE WASHINGTON FOOTBALL FIELD AS THE LORING SANTOS CRUZ FIELD."

Bill No. 202-38 (COR), "AN ACT TO ADD A NEW CHAPTER 56 TO DIVISION 5 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE 'GUAM VETERANS HIGHER EDUCATION BENEFITS ACT.'"



OFFICE OF THE SPEAKER  
**FRANK F. BLAS, JR.**

38<sup>TH</sup> GUAM LEGISLATURE – *I Mina'trentai Ocho Na Liheslaturan Guåhan*

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Bill No. 215-38 (COR), “AN ACT TO ADD A NEW SUBSECTION (e) TO § 21103 OF CHAPTER 21, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, RELATIVE TO WAIVING SANITARY PERMIT FEES FOR STUDENT SUPPORT FUNDRAISERS.”

Bill No. 217-38 (COR), “AN ACT TO ADD A NEW § 70124 TO CHAPTER 70, TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING LICENSED ELECTRICIANS TO CONDUCT WEATHERHEAD INSPECTIONS AND CERTIFICATION.”

Bill No. 235-38 (COR), “AN ACT TO AMEND § 58D108 OF CHAPTER 58, TITLE 5, GUAM CODE ANNOTATED, AND TO AMEND SECTION 8 OF CHAPTER I OF PUBLIC LAW 38-60, RELATIVE TO FINANCING AND PREDEVELOPMENT STAGE EXPENSES FOR THE SIMON A. SANCHEZ HIGH SCHOOL PROJECT.”

Bill No. 240-38 (LS), “AN ACT TO AMEND § 61309, ARTICLE 3, CHAPTER 61, TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO ADDING TEMPORARY WORKFORCE HOUSING AS A PERMITTED USE FOR M1 LIGHT INDUSTRIAL ZONES.”

The Organic Act also requires the Governor to sign all bills the Governor intends to approve within ten days of its presentation. Bill No. 138-38 (COR), Bill No. 150-38 (LS), Bill No. 162-38 (COR), Bill No. 169-38 (COR), Bill No. 195-38 (COR), Bill No. 202-38 (COR), Bill No. 215-38 (COR), Bill No. 217-38 (COR), Bill No. 235-38 (COR) and Bill No. 240-38 (LS) were approved and dated February 11, 2026, after the tenth day of presentation to you.

Therefore, Bill No. 138-38 (COR) is lapsed into law as **Public Law 38-94**, Bill No. 150-38 (LS) is lapsed into law as **Public Law 38-95**, Bill No. 162-38 (COR) is lapsed into law as **Public Law 38-96**, Bill No. 169-38 (COR) is lapsed into law as **Public Law 38-97**, Bill No. 195-38 (COR) is lapsed into law as **Public Law 38-98**, Bill No. 202-38 (COR) is lapsed into law as **Public Law 38-99**, Bill No. 215-38 (COR) is lapsed into law as **Public Law 38-100**, Bill No. 217-38 (COR) is lapsed into law as **Public Law 38-101**, Bill No. 235-38 (COR) is lapsed into law as **Public Law 38-102** and Bill No. 240-38 (LS) is lapsed into law as **Public Law 38-103**, respectively as of February 11, 2026.

In addition, the Organic Act of Guam requires the Governor to return all bills to the legislature in which the Governor does not intend to approve within ten days of its presentation. Bill No 79-38 (COR) and Bill 251-38 (COR) were returned unsigned on February 11, 2026, and after the tenth day of presentation to you.

Therefore, Bill 79-38 (COR) is lapsed into law as **Public Law 38-104** and Bill 251-38 (COR) is lapsed into law as **Public Law 38-105**, respectively, on February 11, 2026.

**Enclosures:** Twelve (12) Certification Pages

*Si Yu'os Ma'ase',*

FRANK F. BLAS, JR.  
Speaker



OFFICE OF THE SPEAKER  
**FRANK F. BLAS, JR.**

38<sup>TH</sup> GUAM LEGISLATURE – *I Mina'trentai Ocho Na Liheslaturan Guåhan*

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Cc: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guahån*, Lt. Governor of Guam  
Compiler of Laws  
All Senators

LOURDES A. LEON GUERRERO  
GOVERNOR



JOSHUA F. TENORIO  
LT. GOVERNOR

UFISINAN I MAGA'HĀGAN GUĀHAN  
OFFICE OF THE GOVERNOR OF GUAM

OFFICE OF THE SPEAKER  
FRANK F. BLAS JR.

FEB 11 2026

Time: 2:40P  
Received: MBJ

**Transmitted via Email to: [speakerblas@guamlegislature.org](mailto:speakerblas@guamlegislature.org)**

February 11, 2026

**THE HON. FRANK BLAS, JR., Speaker**  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38th Guam Legislature  
Guam Congress Building  
163 Chalan Santo Papa  
Hagåtña, Guam 96910

**Re: Bill No. 162-38 (COR), "AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS."**

*Håfa Adai* Mr. Speaker,

Bill 162-38 seeks to amend Chapter 19, Title 9, Guam Code Annotated, to add fines and stronger penalties for terroristic conduct, particularly bomb scare threats. The bill also updates § 19.50 of Chapter 19 to include threats made through digital or electronic means, such as social media.

Although some individuals, particularly adolescents, may perceive bomb threats as harmless pranks, these "pranks" have profoundly harmed many Guamanians and visitors to our island. The testimony provided by the Guam Police Department showed that between the years of 2021 to 2024, 92 reports of terroristic conduct occurred, leading to 47 arrests. Just last year, bomb threats caused stores, hotels, and Guam Memorial Hospital to evacuate and lock down, impeding work and endangering the health and safety of thousands.

These bomb scare incidents impose a substantial financial burden on taxpayers and create a considerable emotional toll on the public while diverting critical means for emergency response, wasting government resources and eroding public trust.

This bill will ensure accountability with penalties that reflect the true harm inflicted to our community, while discouraging threats that waste time and money.

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To: The Hon. Frank Blas, Jr., *Speaker*  
Fr: The Hon. Lourdes A. Leon Guerrero, *Governor of Guam*  
Date: February 11, 2026  
Re: Bill No. 162-38 (COR)

Page 2 of 2

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For these reasons, I sign Bill No. 162-38 (COR) into law as ***Public Law No. 38-96.***

*Senseramente,*



**LOURDES A. LEON GUERRERO**

*I Maga'hågan Guåhan*

Governor of Guam

Enclosure(s): Bill No. 162-38 (COR) nka P.L. 38-96

cc via email: *Honorable* Joshua F. Tenorio, *Sigundo Maga'låhen Guåhan*, Lt. Governor of Guam  
Compiler of Laws

***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***  
**2026 (SECOND) Regular Session**

**CERTIFICATION OF PASSAGE OF AN ACT TO *I MAGA'HÅGAN GUÅHAN***

This is to certify that **Bill No. 162-38 (COR)**, “**AN ACT TO AMEND § 19.50 OF CHAPTER 19, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO ADDING FINES AND STRONGER PENALTIES FOR TERRORISTIC CONDUCT INCLUDING BOMB SCARE THREATS,**” was on the 29<sup>th</sup> day of January 2026, duly and regularly passed.



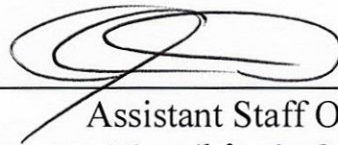
**Frank F. Blas, Jr.**  
**Speaker**

Attested:



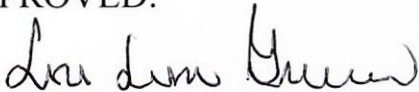
**Sabrina Salas Matanane**  
**Legislative Secretary**

This Act was received by *I Maga'hågan Guåhan* this 29<sup>th</sup> day of Jan, 2026, at 7:04 o'clock P.M.



Assistant Staff Officer  
*Maga'håga's Office*

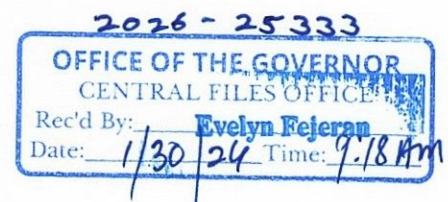
APPROVED:



Lourdes A. Leon Guerrero  
*I Maga'hågan Guåhan*

Date: 2/11/2026

Public Law No. 38-96



*I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN*  
**2025 (FIRST) Regular Session**

**Bill No. 162-38 (COR)**

As amended by the Committee on Economic Investment,  
Military Buildup, Regional Relations, Technology,  
Regulatory Affairs, Justice, Elections, and Retirement;  
and further amended on the Floor.

Introduced by:

V. Anthony Ada  
Christopher M. Dueñas  
Jesse A. Lujan  
Sabrina Salas Matanane  
Frank F. Blas, Jr.  
Chris Barnett  
Joe S. San Agustin  
Sabina Flores Perez  
Tina Rose Muña-Barnes  
Shelly V. Calvo  
Telo T. Taitague  
Therese M. Terlaje  
Vincent A.V. Borja  
William A. Parkinson  
Eulogio Shawn Gumataotao

**AN ACT TO *AMEND* § 19.50 OF CHAPTER 19, TITLE 9,  
GUAM CODE ANNOTATED, RELATIVE TO ADDING  
FINES AND STRONGER PENALTIES FOR  
TERRORISTIC CONDUCT INCLUDING BOMB SCARE  
THREATS.**

1        **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2        **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan* finds  
3 that false threats, bomb scares, and other forms of terroristic conduct have  
4 increasingly disrupted schools, government operations, and essential services across

1 our island, causing fear, mass evacuations, diversion of emergency resources, and  
2 erosion of public confidence. Even when such threats prove false, they require  
3 immediate responses that strain public safety resources and impose significant costs  
4 on the community.

5 *I Liheslaturan Guåhan* further finds that advances in communication and  
6 technology, including social media, artificial intelligence, automated messaging  
7 tools, and deepfake or synthetic media, have expanded the ways threats are made  
8 and concealed. Guam’s criminal statutes must evolve to address these emerging  
9 threats and provide law enforcement, prosecutors, and the courts with clear and  
10 effective tools to hold offenders accountable.

11 It is the intent of *I Liheslaturan Guåhan* to modernize § 19.50 of Chapter 19,  
12 Title 9, Guam Code Annotated, to explicitly include threats made through new  
13 technologies and to ensure that acts directed against public buildings, schools,  
14 healthcare institutions, and other critical infrastructure that substantially disrupt  
15 public services or endanger public safety are treated as serious offenses. This Act  
16 strengthens penalties by establishing mandatory minimum fines, prohibiting their  
17 suspension or conversion, directing fine revenues to public safety and victim-  
18 assistance funds, and affirming the right of affected individuals, businesses, and  
19 government agencies to seek civil remedies.

20 Recognizing that not all false reports rise to the level of terroristic conduct, *I*  
21 *Liheslatura* clarifies that such acts may be prosecuted under § 55.20 or § 55.25,  
22 while preserving prosecutorial discretion to pursue appropriate charges.

23 It is further the intent of *I Liheslatura* that the provisions of § 19.50 operate  
24 in harmony with § 43.31 of Chapter 43, Title 9, Guam Code Annotated, relating to  
25 crimes against the community. The amendments contained in this Act are not  
26 intended to conflict with or limit § 43.31, but rather to complement and strengthen  
27 it, ensuring that conduct which disrupts government services, threatens public safety,

1 or interferes with public institutions may be prosecuted under one or both provisions  
2 as appropriate. Through these reforms, *I Liheslaturan Guåhan* reaffirms its  
3 commitment to protecting public safety, modernizing Guam’s criminal laws to  
4 address evolving threats, and holding accountable those who engage in terroristic  
5 conduct, including those who exploit new technologies to commit such acts, while  
6 ensuring these provisions work cohesively with existing law to safeguard the island  
7 community.

8 **Section 2.** § 19.50 of Chapter 19, Title 9, Guam Code Annotated, is  
9 *amended* to read as follows:

10 **“§ 19.50. Terroristic Conduct; Defined & Punished.**

11 (a) A person is guilty of terroristic conduct if he threatens to commit  
12 any crime of violence with intent to cause evacuation of a building, place of  
13 assembly; or facility of public transportation, or otherwise to cause serious  
14 public inconvenience, or in reckless disregard of the risk of causing such  
15 inconvenience.

16 (b) Terroristic conduct is a felony of the third degree,

17 (c) Whoever, through the use of the mail, telephone, tablet,  
18 computer, telegraph, social media, artificial intelligence, automated  
19 communication, deepfake or synthetic media technologies, or any other  
20 electronic or digital means, or other instrument of interstate or foreign  
21 commerce, or in or affecting interstate or foreign commerce, or in or affecting  
22 interstate or foreign commerce, willfully makes any threat, or maliciously  
23 conveys false information knowing the same to be false, concerning an  
24 attempt or alleged attempt being made, or to be made, to kill, injure, or  
25 intimidate any individual or unlawfully to damage or destroy any building,  
26 vehicle, or other real or personal property by means of fire or an explosive  
27 shall be a felony of the third degree and, notwithstanding any other provision

1 of law, be imprisoned for not more than ten (10) years and fined pursuant to  
2 paragraph (d), *infra*, or both.

3 (d) Whoever commits a violation of this Section by making a threat  
4 or perceived threat, conveying false information as described in Subsection  
5 (c), and such conduct is directed against a public building, public facility,  
6 place of business, healthcare facility or public or private school, and such  
7 conduct results in a substantial disruption of public services, public safety, or  
8 government operations, shall, upon conviction, be subject to the penalties  
9 prescribed herein and shall be deemed to have committed a crime against the  
10 community. Prosecution under this Subsection shall not preclude prosecution  
11 under § 43.31 of Chapter 43, Title 9, Guam Code Annotated, where  
12 applicable. For Purposes of this Subsection:

13 (1) 'Public building' means any structure owned, leased, or  
14 operated by the government of Guam or any of its subdivisions.

15 (2) 'Public facility' includes schools, hospitals, transportation  
16 terminals, utility installations, and similar infrastructure serving a  
17 public function.

18 (e) Fines for a violation of this Section shall not be less than Two  
19 Thousand Five Hundred Dollars (\$2,500.00) and no more than Twenty-Five  
20 Thousand Dollars (\$25,000) per location affected. Fines shall be continuously  
21 appropriated in the following order of priority:

22 (1) One Thousand Dollars (\$1,000) to the Flame Fund;

23 (2) One Thousand Dollars (\$1,000) to the Police Services  
24 Fund;

25 (3) Five Hundred Dollars (\$500.00) to the Enhanced 911  
26 Fund; and

1                   (4) Any fines collected beyond Two Thousand Five Hundred  
2 Dollars (\$2,500) per location shall be continuously appropriated to the  
3 Criminal Injuries Compensation Fund.

4                   (f) Any person, business or other party, affected by the violator(s)  
5 of this Section, may recover actual damages, costs, and attorney's fees in a  
6 civil action.

7                   (g) Section 80.39.1, 9 GCA shall not apply to the minimum fines  
8 required by this Section. Notwithstanding any other provision of law, fines  
9 assessed pursuant to this Section shall not be converted to Community Service  
10 as provided for in Article 6, Chapter 80, 9 GCA.

11                  (h) Conduct that involves knowingly providing false information to  
12 law enforcement or emergency services, and which does not involve the intent  
13 or reckless disregard necessary to constitute terroristic conduct as defined in  
14 this Section, may be prosecuted under § 55.20 or § 55.25 of this Title, as  
15 appropriate. Nothing in the Subsection shall preclude prosecution under this  
16 Section, where the elements of terroristic conduct are met, no shall it be  
17 construed to limit the discretion of prosecutors to pursue charges under one or  
18 more applicable provision of law.”